

# PROVINCIAL TREASURY

# Strategic Plan

for 2020 - 2025

#### **EXECUTIVE AUTHORITY STATEMENT**

The advent of COVID-19 necessitated the need to redirect resources and plans by government to respond to the challenges brought by the pandemic. This resulted in the urgent special adjustment that sought to modify the 2020/21 budget to enable spending in response to COVID-19 and allocations thereof to provide for the rapidly changing economic conditions, as well as amending any changes in the conditional grant allocations.

In response to these changes, the Department revised its strategic management and planning process to appropriately and reasonably integrate the implementation and evaluation of the Framework for Strategic and Annual Performance Plans to the new changes.

The process was done to enable the continued benefit and enhancement of our Departmental mission, meeting our mandates, continuous learning, and sustained creation of sound fiscal management systems. It is through this revised strategic plan that we will continue to generate a central integrative process that gives the Department a sense of direction and ensuring the concerted efforts of achieving our strategic goals and objectives.

Therefore, as Provincial Treasury we embarked on a strategic planning exercise to revise the current strategic position and environment of the Department, where 2015 – 2020 Strategic Plan and 2019/20 Annual Performance Plan were revised to respond to the existing COVID-19 challenges.

Our strategic outcome-oriented goals will continue to indicate the broad strategic focus areas that the Department will continue to pursue towards the achievement of our vision and mission.

The Department thoroughly revised and reformulated these goals in line with the Medium-Term Strategic Framework of creating "A Capable, Ethical and Developmental State", as well as the Medium-term Strategic Framework (MTSF) and National Development Plan (NDP)

Amongst other things, our revised plans will continue, through our Administration Programme, to enhance the talent management programme in order to strengthen the relevance of the needs of the Provincial Treasury; as well as developing information and communication technology (ICT) systems and services that will support our organisational objectives under the current circumstances.

We also appreciate the economic conditions of the country and that of our Province, and the overwhelming burdens it places on our shoulders as Provincial Treasury as a Department to ensure that we continue to deliver on the apex priorities of the 6th Administration, hence it is our conviction that through this revised strategic plan, we shall continue to deliver in our mandate. This we will do through, inter alia:

- i. Introduction of longer-term expenditure forecasting for selected programmes and entities;
- ii. Monitoring expenditure on a monthly and quarterly basis and provide analysis of expenditure trends;
- iii. Improving the budget process and provision of information by departments and entities;
- iv. Creation of economic and employment opportunities, and public service delivery improvement;
- Reviewing of the provincial and local government fiscal framework to be in line with national and provincial budget frameworks and policy objectives;
- vi. Implementing key local budget reforms to improve budget implementation and reporting;
- Vii. Applying strategic sourcing methodologies to improve value for money in transversal term contracts;
- viii. Issue Treasury Instructions as a step to enforce supply chain compliance and to counter fraud and corruption; and
- ix. Provide targeted support to priority departments and municipalities to improve financial management.

I therefore wish the Head of Department and his team all the best with this enormous task, with the knowledge and confidence that they have the capability to give effect to this plan.

SC Sekoati (MPL)

**Executive Authority** 

Limpopo Provincial Treasury

#### **ACCOUNTING OFFICER STATEMENT**

The Provincial Treasury is mandated in terms of s18 of the Public Finance Management Act (PFMA), Act 1 of 1999, as amended, and in terms of s5 of the Municipal Finance Management Act (MFMA), Act 56 of 2003, as amended, to fulfil its responsibilities in management of the provincial financial resources.

The department will strive towards ensuring that its vision of excellence in public resource management for sustainable socio – economic development is attained through strengthening good governance and sound public resource management in provincial and local government for sustainable service delivery.

During 2015/16 to 2018/19 financial years Provincial Treasury managed to allocate and monitor the appropriated provincial budget of all departments. The province is still faced with a high percentage of the provincial budget that is been spent on Compensation of Employees (COE), however the province has put in place measures to reduce the COE spend and has managed to stabilise the COE spending at 68% of the budget and will continue with the plans to further reduce the COE expenditure in this strategic plan term.

Provincial Treasury has provided focus support to the Municipalities in the province and where a need has been identified also seconded officials to Departments in an endeavour to improve financial management in our institutions. Provincial Treasury will continue with these efforts in order to further improve the audit outcomes during this term.

Provincial Treasury's organisational structure was reviewed and approved by the Department of Public Service and Administration in April 2018 and all our employees were successfully placed in the new structure. In 2019/20 and beyond the Department will to fill all key funded posts and endeavour to strengthen our support role to departments and municipalities in the province.

During the year, Limpopo Treasury was successfully approved by the South African Institute of Chartered Accountants (SAICA) as an accredited training office for the purpose of training prospective Chartered Accountants (SA) and will see 5 new prospective trainees on-

boarded every year over the next three financial years commencing on or before 1 April 2020. This will enable Treasury to build and enhance professional capacity to proficiently execute the PFMA's Section 18 responsibilities in the medium term.

With the pronouncement by the Minister of Cooperative Government and Traditional Affairs having declared a National State Disaster in terms of Section 27(1) of the Disaster Management Act of 2002, due to the outbreak of the Novel Coronal Virus Disease of 2019 in the country, the Provincial Treasury is and will continue to implement sectoral regulatory frameworks. The business continuity plan was implemented during the lockdown and its various stages. The Provincial Treasury did not discontinue any services and were able to continue with operations. However, enhanced mechanisms would need to be considered to roll out strengthened support to institutions in enabling the effective implementation of the 2020/21 to 2025/26 Strategic Plan whilst constantly reviewing the impact that COVID-19 will have in its implementation.

The department remains committed to implementing the 2020/21 to 2025/26 Strategic Plan by ensuring that the limited provincial resources are distributed towards service delivery programmes in provincial departments as outlined in the 2019-2024 Medium Term Strategic Framework and the National Development Plan.

GC Pratt CA (SA)

Accounting Officer

Limpopo Provincial Treasury

#### **OFFICIAL SIGN-OFF**

It is hereby certified that this Strategic Plan:

- Was developed by the management of the Limpopo Provincial Treasury under the guidance of Honourable MEC S.C. Sekoati.
- Takes into account all the relevant policies, legislation and other mandates for which the Limpopo Provincial Treasury is responsible.
- Accurately reflects the Impacts and Outcomes which Limpopo Provincial Treasury
   will endeavour to achieve over the period 2020 2025.

Ms L Ebrahim Deputy Director General Corporate Management Services

Mr M Phukuntsi Deputy Director General Sustainable Resource Management

Mr FP Mushwana Deputy Director General Asset Liabilities & Supply Chain Management

Deputy Director General Financial Governance

Mr H Petrie Chief Audit Executive

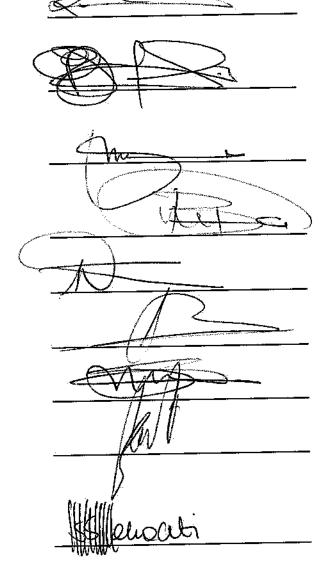
Mr HM Mawela Chief Financial Officer

Mr MS Machevele Director: Strategic Management

Mr GC Pratt CA (SA) Accounting Officer

Approved by:

Hon. SC Sekoati (MPL) Executive Authority



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## LIST OF ACRONYMS

ACRONYMS	-	DESCRIPTION
AG.	-	Auditor General
AGSA	' -	Auditor General South Africa
AFS	.=	Annual Financial Statements
AMD	-	Accounting Manual for Departments
AR	-	Annual Report
AL&SCM	-	Asset, Liabilities and Supply Chain Management
APP	-	Annual Performance Plan
BAS	-	Basic Accounting System
BCP	_	Business Continuity Plan
BAUD	-	Bar Coded Asset Audit
CAA	7	Chartered Accountancy Academy Programme
CAE	-	Chief Audit Executive
CFO	÷	Chief Financial Officer
CG	-	Corporate Governance
CGAP	-	Certified Government Auditing Professionals
CIA	~	Certified Internal Auditor
C00	-	Chief Operations Officer
CMS	-	Corporate Management Services
CS	-	Corporate Services
DDG	<u> </u>	Deputy Director General
DORA	. <del></del>	Division of Revenue Act
DPME	-	Department of Planning Monitoring and Evaluation
DPSA	-	Department of Public Service and Administration
EE	-	Employment Equity
EXCO	-	Executive Council
EXCOM	-	Executive Management Meeting
FG	<u>.</u>	Financial Governance
FY	-	Financial Year
FMIS .	<u>-</u> -	Financial Management Information Systems
GDP	-	Gross Domestic Product
GRCC	-	Governance, Risk Management, Internal Control and Compliance
GTAC		Government Technical Advisory Council
HOD	-	Head of Department
HR	-	Human Resource

IAT - Internal Audit Technician

ICU - Intensive Care Unit

IFS - Integrated Financial Statement
IRM - Infrastructure Reporting Model

IT - Information Technology

IYM - In Year Monitoring

KPA - Key Performance Area

LDP - Limpopo Development Plan

LPIA - Limpopo Provincial Internal Audit

MCS - Modified Cash Standards

MEC - Member of the Executive Council

MFIP - Municipal Finance Improvement Programme

MOU - Memorandum of Understanding

MM - Municipal Manager

MPL - Member of the Provincial Legislature

MTEF - Medium Term Expenditure Framework

NT - National Treasury

UIF - Unemployment Insurance Fund

PIA - Provincial Internal Audit

PMDS - Performance Management and Development System

PPMC - Provincial Personnel Management Committee

PRF - Provincial Revenue Fund

SA - South Africa

SALGA - South African Local Government Association

SCM - Supply Chain Management

SDG - Sustainable Development Goals

SDP - Skills Development Plan

SIAS - Shared Internal Audit Services

SITA - State Information Technology Agency

SLA - Service Level Agreement

SMME - Small, Medium and Micro-Sized Enterprise

SMS - Senior Management Services
SONA - State of the Nation Address
SOPA - State of the Province Address

SRM - Sustainable Resource Management

SWOT - Strengths, Weaknesses, Opportunities and Threats

PESTEL - Political, Economic, Social, Technological, Environmental and

Legal

## PART A: OUR MANDATE

Limpopo Provincial Treasury has been established in terms of section 17 of the **Public Finance Management Act** 1 of 1999 (as amended by Act 29 of 1999). The functions and powers of the provincial treasury are provided in the Act under section 18 (1) and (2).

The organisation is directly responsible for implementing, managing or overseeing the following legislation and their relevant regulations:

- Public Finance Management Act of 1999 (as amended by Act 29 of 1999);
- Municipal Finance Management Act 56 of 2003;
- Annual Division of Revenue Act
- Appropriation Act
- Adjustments Appropriation Act
- Preferential Procurement Policy Framework Act

#### 1. Constitutional Mandate

The Provincial Treasury is responsible for assisting the National Treasury in enforcing compliance with the measures established in terms of section 216 (1) of the Constitution.

## 2. Legislative and Policy Mandates

The functions and powers of the provincial treasury as provided by the PFMA are as follows:

Section	Function and powers
18 (1)	A Provincial treasury must:
(a)	Prepare the provincial budget
(b)	Exercise control over the implementation of the provincial budget

(a)	Promote and enforce transparency and effective management in respect			
(c)	of revenue, expenditure, assets and liabilities of provincial departments and			
	provincial public entities; and			
(d)	Ensure its fiscal policies do not materially and unreasonably prejudice			
	national economic policies.			
18 (2)	A provincial treasury			
(a)	Must issue provincial instructions not inconsistent with the Act;			
(b)	Must enforce the PFMA and any prescribed national and provincial			
	norms and standards, including any prescribed standards of generally			
	recognized accounting practice and uniform classification systems, in			
	provincial departments			
(c)	Must comply with annual DORA and monitor and assess the implementation			
,/	of that Act in public entities;			
(d)	to the second public optition			
(4)	national and provincial national norms and standards			
	May assist provincial departments and provincial public entities in building			
(e)				
	their capacity for efficient, effective and transparent financial management;			
(f)	May investigate any system of financial management and internal control			
	applied by a provincial department or public entity			
(g)	Must intervene by taking appropriate steps to address a serious and			
13.	persistent material breach of the PFMA by a provincial department or a			
	provincial public entity, including withholding of funds.			
(h)	Must promptly provide National Treasury with any information required in			
(")	terms of the PFMA			
(2)	May do anything further that is necessary to fulfil its responsibilities effectively			
(i)	May do anything futurer triat is necessary to future responsionates expension			

The Provincial Treasury is also mandate by section 5 of the Municipal Finance Management Act 56 of 2003 and the functions and powers are tabled below:

		and the second s
ı		Function and powers
	Section	Tunction and popular
1		
-	2	A provincial treasury must in accordance with a prescribed framework:
	J	A provincial according to the second

(c)	Assist the National Treasury in enforcing compliance with the measures			
• •	established in terms of section 216(1) of the Constitution, including			
	established in terms of this Act.			
4	To the extent necessary to comply with subsection (3), a provincial Treasury			
(a)	Must monitor:			
	(i) compliance with the MFMA by municipalities and municipal entities in			
the province;  (ii) the preparation by municipalities in the province of their budg				
	(iv) the submission of reports by municipalities in the province as required in			
	terms of this Act;			
(b)	May assist municipalities in the province in the preparation of their budgets;			
(c)	May exercise any powers and must perform any duties delegated to it by the			
	National Treasury in terms of this Act; and			
(d)	May take appropriate steps if a municipality or municipal entity in the			
	province commits a breach of this Act.			

## **Policy Mandates**

The following broad policy mandates are key to the department in its endeavour to achieve its legislative mandate:

- National Development Plan.
- Medium Term Strategic Framework (2019 2024).
- National Spatial Development Perspective.
- National Industrial Policy Framework.
- Broad Based Black Economic Empowerment.

# 3. Institutional Policies and Strategies over the five year planning period

The Limpopo Provincial Treasury will continue to oversee the implementation of the Public Finance Management Act and Municipal Finance Management Act in Provincial departments, public entities as well as municipalities and municipal entities.

The focus in the next five years will be to strengthen support to municipalities to ensure sound financial management for effective and efficient service delivery. The support will not be a one-size-fit-all approach, but a targeted approach based on the financial status and need of each municipality.

In view of the economic environment, focus will continue to be on prudent utilization of resources without compromising on government priorities and therefore monitoring of expenditure, especially on conditional grants and infrastructure, will be key initiatives during this planning cycle.

The transfer of the Performance Monitoring function to Office of the Premier from 2015/16 will ensure alignment of functions with that of National government.

#### 4. Relevant Court Rulings

None

## PART B: OUR STRATEGIC FOCUS

#### 1. Vision

Excellence in public resource management for sustainable socio – economic development.

#### 2. Mission

Strengthening good governance and sound public resource management in provincial and local government for sustainable service delivery.

#### 3. Values

- Integrity.
- Transparency.
- Accountability.
- Fairness.
- Professionalism.

#### 4. Situational Analysis

The Provincial Treasury embarked on a strategic planning exercise to review the strategic position and environment of the department where 2015 – 2020 Strategic Plan and 2019/20 Annual Performance Plan were reviewed. The situational analysis was conducted during two preparatory strategic planning sessions that took place for two days each. The first strategic planning preparatory session was held by all four core branches on the 7th to the 8th of August 2019 and the second session was held by Administration branch on the 13th and 14th of August 2019. *McKinsey 7s model* was used to analyze the internal environment and PESTEL was used to analyze the external environment. The focus was on analyzing 7 key internal elements namely: strategy, structure, systems, shared values, style, staff and skills, in order to review the overall strategic position of the department and its environment, PESTEL analysis was used to identify the macro (external) forces facing the organisation. The acronym PESTEL stands for Political, Economic, Social, Technological, Environmental and Legal.

The Branches also conducted strategic mandate analysis by identifying relevant goals from the Sustainable Development Goals and African Union 2063 that the department is contributing towards. Medium Term Strategic Framework Priorities were also analysed to identify relevant priorities, outcomes and outputs that are relevant to Limpopo Provincial Treasury to ensure alignment to the 2020 to 2025 strategic plan.

MTSF Priority number 1 of "A Capable, Ethical and Developmental State" was identified by all branches as the one priority that Department is contributing towards in terms of MTSF 2019 – 2024.

Problem Statements were formulated based on the identified focal problems by each branch and problem analysis conducted for each problem and interventions to deal with identified problems were also indicated. Action Plans were also developed to address the identified problems by indicating how the proposed interventions will be implemented over the strategic plan term.

Impact Statement was crafted by each branch making reference to MTSF priority number one (1) outcomes and outputs. The crafted impact statements were subjected to a Theory of change exercise in order to complete the Logic model by identifying all the levels of results from the identified impact statements to outcomes, outputs, activities and inputs using "If and then" principle to test their relevance. The outcome of this exercise assisted all branches to craft proposed 2020 to 2025 Strategic Plans and 2020/21 Annual Performance Plans that were discussed and adopted during the Departmental Strategic Planning session held on the 15th to 17th of September 2019.

The Minister of Cooperative Government and Traditional Affairs has declared a National State Disaster in terms of Section 27(1) of the Disaster Management Act 2002 due to the outbreak of the Novel Coronal Virus Disease of 2019 in the country. Subsequently, the President of the Republic of South Africa pronounced a national lockdown on the 23<sup>rd</sup> of March 2020 that took effect from the 26<sup>th</sup> March 2020.

Following the President's sequential pronouncements on the levels of lockdown, various Ministerial Directives were issued and circulated to all departments in order to provide guidance on management of COVID-19. Additionally, Regulation 53 of Public Service

guidance on management of COVID-19. Additionally, Regulation 53 of Public Service Regulations, 2016 states that a Head of Department shall establish and maintain a safe and healthy work environment for employees of the department and a safe and healthy service delivery environment for members of the public.

DPME issued circular number 2 of 2020 on revision and re-tabling of 2020/2025 Strategic Plans and 2020/21 APPs. All national and provincial departments are required to revise and re-table the current plans in terms of this circular to incorporate COVID-19 interventions and alignment to special budget adjustment. Subsequent to DPME circular number 2 of 2020, Office of the Premier sent out letters to all provincial departments requesting submission of revised Strategic Plans and APPs by the 31<sup>st</sup> of July 2020.

The department conducted Branch Strategic Planning sessions with all the Branches to review the 2020/2025 Strategic Plan and 2020/21 APP from the 29<sup>th</sup> of June to the 3<sup>rd</sup> of July 2020 based in line with DPME circular number 2 of 2020. All review decisions during these sessions were documented and discussed at the Departmental Strategic Planning session that was held on the 17<sup>th</sup> of July 2020 for discussion and adoption. The decisions taken in the departmental strategic planning session were as follows:

- The department is not amending / changing the 2020/2025 Strategic Plan as it is still relevant even after the COVID-19 outbreak and therefore the situational analysis in the tabled 2020/2025 Strategic Plan and 2020/21 APP remains relevant.
- Minor changes in 2020/21 Annual Performance Plan are introduced for programme 4 and
   5 as follows:
  - 2020/21 Annual Target for Performance Indicator number 1 for programme 4 will be reduced by 2 from 84 to 72 where 3<sup>rd</sup> Quarter will be reduced from 22 to 15 and 4<sup>th</sup> quarter from 18 to 13 due to changes in service delivery environment after COVID-19 outbreak
  - Performance Indicator number 1 in programme 5 was rephrased from measuring performance by number of departmental audit plans to number of cluster plans.

#### 5. External Environmental Analysis

#### **Opportunities**

PESTEL was utilized to identify opportunities that the department may capitalize on to maximise the departmental performance. Provincial Treasury identified an opportunity to recruit a younger generation after implementation of DPSA Directive on Early Retirement without penalisation of pension benefits. Provincial Treasury transversal branches also identified an opportunity of sharing best practices across other provincial treasuries in the country. There is an opportunity on maximising the National Treasury GTAC support and MFIP to beef-up Provincial Treasury support to municipalities. Utilization of Enterprise Development Fund from banking institutions is an opportunity to develop SMMEs and grow the local economies.

#### **Threats**

Identified threats may hinder the department from achieving the desired outputs and outcomes as set out in the Strategic Plan and Annual Performance Plan if they are not addressed. Shrinking provincial budgets pose a serious threat on allocation of budget to national and provincial priorities and service delivery in the province as this has implications on potential growth of COE budget. Influx of foreign nationals pose a serious threat on putting severe pressure on limited resources. Litigations in Public Service also pose a serious threat where resources meant for services delivery are deviated to fund litigations. Poor IT infrastructure networks in the province, coupled with the risk of IT systems being hacked are also a threat.

An action plan to minimize the impact of identified threats and maximise the identified opportunities has been developed covering the medium term. Progress on implementation of these action plans and the opportunity registers serve quarterly in EXCOM meetings. The interventions to address SWOT outcomes in the action plan and the opportunity register will be monitored separately from the Strategic Plan and Annual Performance Plan as they are operational in nature.

Table 1: Stakeholder Analysis

Stakeholder	Reason for collaboration	Collaboration  Description	Challenges	Proposed interventions
SITA	Custodians of IT Service in Government as per SITA Act	Implementation of new systems.  Hosting of transversal systems.  Maintenance of	Non adherence to SLA's.  Budgetary Constraints.  Involvement of additional	Effect penalty clauses as per SLA.  Lobby for additional funding during MTEF hearings.
		Transversal systems.	Stakeholders from SITA in the process	Increase in FMIS capacity
		IT Project Management Skills	N1	to incorporate usage of third parties by SITA.
All Departments	Effective Utilization of transversal systems	Adherence to transversal user accounts management policies.	Non adherence to user accounts management policy.  System	Revoke ID's of non-complying System Controllers.
			Controllers are incorrectly placed as per generic structure of CFO's office.	function of System Controllers in Limpopo Treasury.
All Departments and Public Entities	Effective Budget Planning and implementation	budget guideline framework and performance reporting standards	Poor implementation of infrastructure and procurement plans	Capacity building and consequence management – issuing of noncompliance letters and financial performance analysis reports
National Treasury	Custodians of PFMA and its prescripts	Financial Reporting Frameworks Risk Management framework Annual Reporting Framework Instruction Notes	Reporting Templates are not error free  AMD and MCS are not aligned to the templates	Automation of the reporting template  Alignment of templates to  AMD and MCS

		and Guidelines  Systems policies	Outdated Frameworks	Regular review of the frameworks
		and Procedures	None	None
	Custodian of Transversal Systems	Transversal system support	Limited training capacity	Capacitate Financial Training Capacity Building Directorate
National Treasury	Custodians of PFMA and its prescripts	Budget planning and financial reporting frameworks.  Treasury Instruction Notes and Guidelines.	Budget cuts and tight deadlines on budget submissions.	Strengthen measures to contain provincial costs, maximise own revenue; and capacitate Province to be proactive in budget planning.
CoGHSTA	CoGHSTA is responsible for MPRA, DoRA, Systems Act and other sections of the MFMA.	CoGHSTA is responsible for Municipal Property Rates Act which affects revenue, DoRA on conditional grants, Systems Act on revenue by-laws and appointment of officials, MFMA on non-adoption of the budgets, reporting on UIF and annual financial statements.	performed by	Strengthen governance structures.

Municipalities	Improvement of municipal audit outcomes.	Compliance with Provincial Treasury budget planning; reporting standards; and financial management prescripts in line with MFMA, DORA and other legislations.	Financially unsustainable municipalities.	Enhance capacity building strategies.  Escalation of non-compliance to highest authority.
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### **Performance Delivery Environment**

Limpopo Provincial Treasury monitors and supports Provincial Departments, Public Entities, Municipalities and Municipal Entities on implementation of the PFMA and MFMA. The Provincial Institutions that are monitored and supported by Limpopo Provincial Treasury in line with the PFMA and MFMA are as follows:

Table 2: List of Public Institutions supported by Limpopo Provincial Treasury.

Provincial Departments	Public Entities	Municipalities (27)
Office of the Premier (OtP).	Limpopo Gambling Board (LGB).	Capricorn District Municipality
Education (DoE).	Limpopo Economic	Molemole Local Municipality.
	Development Agency (LEDA).	
Agriculture and Rural	Road Agency Limpopo (RAL).	Blouberg Local Municipality.
Development (DARD).		
Provincial Treasury (LPT).	Gateway Airport Authority	Lepelle Nkumpi Local
	Limited (GAAL).	Municipality.
Economic Development,	Limpopo Tourism Agency (LTA).	Polokwane Local Municipality
Environment and Tourism		(Not delegated).
(LEDET).		
Health (DoH).		Sekhukhune District
		Municipality
Transport and Community		Elias Motsoaledi Local
Safety (DTCS).		Municipality

D. d. and	Ephraim Mogale Local
Public Works, Roads and	Municipality
Infrastructure (DPW&I).	
Co-operative Governance,	Makhuduthamaga Local
Human Settlements &	Municipality
Traditional Affairs	
(CoGHSTA).	
Social Development (DSD).	Fetakgomo Tubatse Local
	Municipality
Sport, Arts and Culture	Mopani District Municipality
(DSAC).	Maruleng Local Municipality
	Ba-Phalaborwa Local
	Municipality
	Tzaneen Local Municipality
	Giyani Local Municipality
	Letaba Local Municipality
	Vhembe District Municipality
	Makhado Local Municipality
	Musina Local Municipality
	Thulamela Local Municipality
	Collins Chabane Municipality
	Waterberg District Municipality
	Mogalakwena Local Municipality
	Thabazimbi Local Municipality
	Lephalale Local Municipality
	Modimolle Mookgophong Local
	Municipality
	Bela-Bela Local Municipality
	1

# Fiscal Policy Analysis (Revenue)

Provincial own revenue collection remains vital in augmenting the Provincial Share of Revenue given the underperforming national revenue collection which results from weak

economic growth and tax administration concerns. To this end, the Limpopo Provincial Revenue Enhancement and Retention Strategy has been introduced to ensure maximization and sustainability of provincial own revenue; and to provide incentives to departments and public entities that enhance and effectively manage their own revenue collection, and thereby continuously improving the management of own revenue. Quarterly Revenue Enhancement Bilateral Meetings are held to support Departments and Public Entities on the identification of revenue enhancement projects / new sources, and to monitor the implementation of such projects.

Over a five-year period, Provincial Own Revenue collected a total amount of R6.793 billion which reflect an average collection of R1.359 billion per annum. The revenue collection has since improved as compared to R586.5 million in 2011/12 and R844.4 million in 2013/14. The increased collection had contributed positively to the Provincial Revenue Fund and was utilised to augment the Provincial Share of Revenue to enhance service delivery in the Province. Departments of Transport; Health and LEDET are potential revenue generating departments through Revenue Enhancement Allocation. Provincial interest revenue is not a reliable source of revenue owing to its volatility nature. Also, DPWR&I remains a challenge in optimally collecting for house rentals fees from tenants. Provincial Treasury provide support to DPWR&I to ensure the development of an effective Rental Collection Turnaround Strategy; and to enter into SLA's with implementing collection agencies (Departments) to enhance property rental collection.

## Interventions over the medium term period

Facilitate the implementation of the reviewed Provincial Revenue Enhancement and Retention Strategy with more emphasis on the identification and implementation of the Revenue Enhancement projects.

## Macro-Economic Analysis

The role of the Macro-Economic Analysis unit is to perform research and provide economic intelligence to influence the budget allocation on Provincial Level. The difficult economic conditions on global, national and provincial levels are being analyzed. The quarterly economic bulletin highlights the most recent economic developments on a quarterly basis

and also provide inputs on relevant economic topics of the day like the importance of the informal sector in addressing the challenge of unemployment and further highlights the importance of climate change. Other topics dealt with included inclusive growth and the role of rating agencies amongst others. The tight fiscal situation on national level is expected to continue with negative consequences for the provincial budget allocation.

Except for the documents produced as part of the APP the unit is also conducting research on other topics like explaining the expanded definition of unemployment and the evaluation of the extension services at the Department of Agriculture in Limpopo.

#### Limpopo Economy

The growth performance of the Limpopo economy is very important to determine the potential to address the triple challenge of unemployment, poverty and inequality. According to IHS Markit, the Limpopo's economy grew by 2.1 percent in 2017 compared to -0.6 percent in 2016. The growth performance of the Province is still heavily dependent on the mining industry.

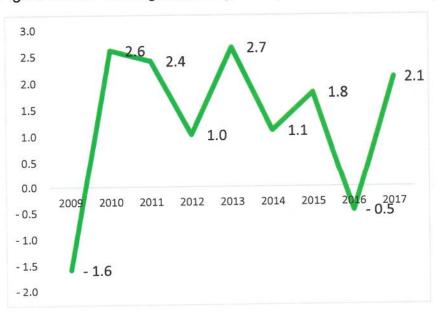


Figure 1: GDP Average annual growth (Constant 2010 Prices).

IHS Markit Regional eXplorer version 1479.

Much of the growth was propelled by Sekhukhune and Waterberg district of which the performance emanates from the primary sector (Mining and Agriculture). In 2016, all districts

experienced economic contraction except Capricorn that recorded positive growth of 1.2 percent mainly because of growth in the Finance sector while the growth in the district in 2017 can be attributed to growth in the Agricultural sector.

Table 3: GDP Average annual growth (Constant 2010 Prices) by Districts.

2013	2014	2015	2016	2017
2.8%	0.8%	1.4%	-1.6%	1.3%
1.9%	1.4%	0.9%	-0.1%	1.5%
2.7%	2.4%	2.4%	1.2%	1.3%
3.4%	0.4%	3.5%	-1.6%	2.4%
2.9%	0.1%	1.7%	-1.7%	4.3%
	2.8% 1.9% 2.7% 3.4%	2.8%     0.8%       1.9%     1.4%       2.7%     2.4%       3.4%     0.4%	2.8%       0.8%       1.4%         1.9%       1.4%       0.9%         2.7%       2.4%       2.4%         3.4%       0.4%       3.5%	2.8%       0.8%       1.4%       -1.6%         1.9%       1.4%       0.9%       -0.1%         2.7%       2.4%       2.4%       1.2%         3.4%       0.4%       3.5%       -1.6%

IHS Markit Regional eXplorer version 1479.

Given the above economic outlook, it is important that all efforts should be exerted to ensure that the provincial economy reach higher levels of economic growth since this is a pre-requisite to address the challenges of unemployment and poverty. It is also important that the inclusive growth takes place to ensure that all citizens benefits from the expected improvement in economic growth. Furthermore, it is important that all spheres of government embrace fiscal discipline that will translate into government deriving value for money.

#### **Provincial Budget Management**

The department provides support to departments and public entities in order to ensure tabling of a credible budget, however; departments and public entities submit incomplete budget submissions and this hinders the credibility of the budget. First and second Draft budgets are analysed for credibility and feedback is given to departments to improve the final budget submissions. Provincial Equitable Shares decreases year on year against the increasing cost for goods and services (budget reduction versus expenditure growth). There is a challenge of inability of Public Entities (3D) to self-sustain resulting in reliant on Provincial Grants. Departments and entities are assisted to explore other revenue sources in order to be financially self-sustainable.

#### Interventions over the medium term period

Prioritise allocation of budget to economic stimulating projects

#### **Public Finance Management**

Provincial Treasury monitors and supports departments and entities to ensure that spending is in line with set targets through quarterly bilateral meetings that are held to determine areas of focus which requires close monitoring and support to institutions to improve service delivery. Site visits are also conducted to monitor the economic use of financial resources. The ultimate aim is to achieve improved provincial budget planning and implementation; enhanced oversight on service delivery by the departments and public entities and improved communication and working relations with departments and public entities. On a monthly basis performance by departments is being reported to National treasury through In-year monitoring report and a detailed report is prepared for discussion during Head of departments forum and Executive Council meetings. These monitoring mechanism resulted into improved spending by the province from 99.1 percent in 2017/18 financial year to 99.2 percent in 2018/19. The public finance ascertain that Public Entities report quarterly in line with the PFMA without failure.

## Interventions over the medium term period

- Ensure effective expenditure reporting by both departments and public entities.
- Conduct quarterly detailed cash flow analysis for provincial departments and public entities

## Infrastructure Management and PPP

Departments are supported through institutional arrangements forums and monthly IRMs analysis on a monthly basis to improve infrastructure planning and spending. The performance of departments in terms of infrastructure plans, IRM and IYM alignment, and reporting still remain a challenge. The capacity of departments to deliver infrastructure is at various levels and the GTAC Phase one (1) support has been used to leverage the non-performance grants departments. The proposed Infrastructure Strategic Planning Hub Operationalisation model will sustain the capacity beyond GTAC support. The Provincial

Treasury designed the GTAC Phase two (2) support programme to Local Government (LG) to optimise Municipal Infrastructure Grant (MIG) performance. The Department of Cooperative Governance Human Settlement and Traditional Affairs and municipalities including Sekhukhune, Thulamela, Vhembe, Mopani, Polokwane, Capricorn and Ba-Phalaborwa municipalities are participating and provided with requisite management and technical support in order that MIG is spent efficiently and effectively.

## Interventions over the medium term period

- Coordinate the Operationalisation of the Infrastructure Strategic Planning Hub model which will sustain the infrastructure planning and implementation capacity beyond GTAC support.
- Continuous provision of requisite management and technical support to Municipalities in order to ensure that MIG is spent efficiently and effectively.

## **Provincial Asset Management**

There are currently nine (9) provincial departments (DoT, LPT, CoGHSTA, OtP, DARD, DoE, LEDET, DSD and DCS) out of twelve (12) that are complying with Asset Management prescripts at 90% and above. The remaining three (3) Departments were qualified mostly on transfers (s42) and valuation

Asset Management assessment reports findings indicates that challenges leading to high rate of non – compliance in departments and public entities includes among other things, inability to complete verification in time, emerging R1.00 assets that are not fair-valued, disposal of assets in the system that are still in existence and lack of capacity (skills and personnel) in departments and public entities.

Identified Challenge	Intervention over the medium term period		Collaboration needed	
Departments were	Benchmarking with	Operational	Engagement with	
qualified mostly on	other provinces and		National Treasury and	

transfers (s42) and	training		Public Works
valuation			
Inability to complete	Development of Asset	Operational	None
verification in time	Verification Strategy		
Emerging R1.00 assets	Strengthen	Operational	Audit Committee
that are not fair-valued	Consequence		
	Management		
Disposal of assets in	Asset reinstatement	Operational	None
the system that are still	and continuous		
in existence	training		
Lack of capacity (skills	Formal training	Operational	None
and personnel) in			,
departments and public			
entities.			

#### **Banking and Cash Management**

In the 1<sup>st</sup> quarter of the current year all departments are below 90% in compliance with Banking, Cash and Liabilities Management prescripts. 10 departments range from 84% to 89% while Departments of Agriculture, Education and Social Development are staggering at 62%, 77% and 79% compliance rates respectively.

Banking, Cash and Liabilities Management assessment findings indicates that challenges leading to this average compliance rates in departments includes among other things; growing level of claims against state, departments allowing debtors' books to grow with less effort to create, collect and prevent occurrence of debts, and ill-disciplined departments could easily overspend and overdraw accounts without following due processes. Departments are also growing tendencies of inefficiencies in payment processing resulting in high levels of recalls with potential risk of recovery and loss of public funds.

Identified Challenge	Intervention over	Nature or level of	Collaboration
	the medium term	intervention	needed
	period		
Growing level of claims	Advising State	Operational	None
against state	Attorney through		
	departmental Legal		
	Services to		
	establish	•	
	departmental		
	committees that are		
	going to deal with		
	claims against the		
	state.		
Departments allowing	Advising State	Operational	None
debtors' books to grow	Attorney through		
with less effort to	departmental Legal		,
create, collect and	Services to:		
prevent occurrence of	establish		
debts.	departmental		
	committees (Loss		
	Control		
	Committees) that		
	are going to deal		
	with debts recovery.		
Overspending and	Training on cash	Operational	None
overdrawing of	flow planning,		
accounts.	regular monitoring		
	and consequence		
	management on		
	negligence in the		·
	whole value chain.		<b>8.1</b>
High levels of payment	Training on	Operational	None

recalls with potential	payments	
risk of recovery and	processing, regular	
loss of public funds	monitoring and	
	consequence	
	management on	
	negligence in the	
	whole value chain.	

#### **Provincial Supply Chain Management**

The Provincial Departments achieved the following audit outcomes for the financial year 2018/19: Two (2) Clean Audits, six (6) Unqualified Audits, and five (5) Qualified Audits, Provincial Treasury and Community Safety recorded a clean audit. Improvements were reported in two (2) Departments from Qualified to Unqualified – LEDET, and from unqualified to Clean – Community Safety. 1 regression was reported for the Department of Social Development

The Public entities achieved the following audit outcomes: Three (3) unqualified Audits; two (2) Qualified Audits, and no regression during the financial year under consideration.

Supply Chain Management audit outcome as reflected in AGSA 2018/19 Report indicated challenges relating to high rate of non – compliance to prescripts by departments and public entities, which includes among others; non adherence to Procurement Plans, inadequate Market Research, unwarranted deviations from normal SCM processes, inadequate Contract Management, poor records management, awards to suppliers in the service of the state, employees doing business with government without prior approvals, services rendered without official orders, general non-compliance to SCM Prescripts which resulted in Irregular Expenditure.

Identified Challenge	the medium term	Nature or level of intervention (Operational or strategic)	Collaboration needed
Non adherence to	Bi-annual bilateral	Operational	Expected

Procurement Plans,	with departments		commitment from
i Toodionier talier	and public entities.		departments and
			entities.
Inadequate Market	Provide training	Operational	Expected
Research.	departments and	, · · ·	commitment from
(tesection).	entities.		departments and
			entities.
Unwarranted deviations	Provide training	Operational	Expected
from normal SCM	departments and	•	commitment from
processes.	entities.		departments and
			entities.
Inadequate Contract	Facilitate the	Operational.	National Treasury to
Management	approval of the		fast-track the
<del>-</del>	Contract		approval of the
	management		framework.
	framework, train		
,	contract managers,		
	monitor and		
	evaluate		
	performance.		
Poor records	Provide training on	Operational	Expected
management	audit trail for		commitment from
	procurement		departments and
	transactions.		entities.
Awards to suppliers in	Increase	Operational.	Auditor General SA
the service of the state,			to assist in
employees doing	monitor compliance		accessing the
business with	Public Service		system used to
government without	Management Act.		detect government
prior approvals,			employees doing
			business with
			government.

Services	rendered	Provide	training	Operational	Expected	
without officia	al orders	departmer	nts and		commitment	from
		entities.			departments	and
				_	entities.	

#### AG AUDIT OUTCOMES

The role of Limpopo Provincial Treasury in supporting and monitoring provincial departments, public entities and municipalities will ensure improved management of financial resources and good governance in the province.

#### **AG outcomes for Provincial Departments**

The support provided by Provincial Treasury in 2017/18 resulted in improvement by two (2) votes, which is Limpopo Economic Development, Environment and Tourism and Community Safety, where LEDET moved from Qualified Audit opinion in 2017/18 to Unqualified Audit opinion in 2018/19 and DCS moved from Unqualified Audit Opinion in 2017/18 to Clean Audit in 2018/19. Limpopo Provincial Government achieved two Clean Audits in 2018/19 from Community Safety and Provincial Treasury. There is still a need for continuous monitoring and support to ensure that these trends are improved and sustained.

The current status of the province's financial management position in relation to audit outcomes is represented in the information that follows.

Table 4: Audit Outcomes for Provincial Departments.

Vote No	DEPARTMENT	201415	201516	201617	201718	201819	TREND
1	Premier	CL	UQ	UQ	UQ	UQ	<b></b>
2	Legislature	UQ	UQ	UQ	UQ	UQ	$\leftrightarrow$
3	Education	D	D	Q	Q	Q	-
4	Agriculture & rural Development	UQ	UQ	Q	UQ	UQ	$\longleftrightarrow$
5	Treasury	UQ	UQ	CL	CL	CL	-
6	Economic Development	UQ	Q	Q	Q	UQ	1
7	Health	UQ	Q	Q	Q	Q	
8	Transport	UQ	UQ	UQ	UQ	UQ	-
9	Public Works , Roads &	Q	Q	Q	Q	Q	<del></del>

:	Infrastructure						
10	Community Safety	UQ	UQ	UQ	UQ	CL	1
11	Co-Operative Governance, Housing Settlements & Traditional Affairs	UQ	UQ	Q	UQ	UQ	<b>←</b>
12	Social Development	UQ	UQ	UQ	UQ	Q	4
13	Sport, Arts & Culture	Q	Q	Q	Q	Q	<b>( )</b>

#### AG outcomes for Public Entities.

There is consistent performance in audit outcome performance of public entities where all public entities audit outcomes for 2016/17 and 2017/18 are the same. Gateway Airport Authority Limited and Limpopo Development Agency are still qualified and requires continuous monitoring and support to ensure improvement to unqualified audit opinions in 2018/19 financial year. The department will also continue to provide support to the three public entities (Limpopo Tourism Agency, Gabling Board and Road Agency Limpopo) so that they can improve from Unqualified Audit opinions to Clean Audit.

Table 5: AG outcomes for Public Entities

Vote	PUBLIC ENTITY	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	TREND
1	Limpopo Economic Development Agency (LEDA)	UQ	UQ	UQ	Q	Q	Q	$\leftrightarrow$
2	Limpopo Tourism Agency (LTA)	Q	Q	Q	UQ	UQ	UQ	$\longleftrightarrow$
3	Limpopo Gambling Board (LGB)	UQ	UQ	UQ	CL	UQ	UQ	<del></del>
4	Roads Agency Limpopo (RAL)	A	A	Q	UQ	UQ	UQ	<b>←</b>
5	Gateway Airport Authority Limited (GAAL)	D	Q	Q	UQ	Q	Q	<b></b>

identified Challenge	Intervention over the	Nature or level of	Collaboration need
	medium term period	intervention	
Material misstatements in financial statements not	Establishment of Financial Accounting and	Strategic at Provincial Level	Provincial Internal Audit Unit
identified (negative audits) due to:-  Non/late submission by clients especially	Reporting Forum (FARF) to address technical accounting nd reporting matters		Departmental Internal Control Unit
in Public Entities Incomplete IFS Suspense accounts not cleared timely Key officials not	Regular reporting to CFO's Forum for support and intervention		
attending reviews of FS	Timely escalation of noncompliances	O and and	AGSA and Branch 3
PRF financial statements not	Engagement with AGSA	Operational at	AGSA and branch 3
up to date	to complete audits of the	Departmental and	
	financial years submitted	Branch Level	
	for audit and Branch 3 for		
	PRF financial statements		
Lack of / poor IT infrastructure	Upgrading of IT	Operational	Departmental GITO
in districts that results in	infrastructure in districts		
cancellation of planned			
courses			
Inadequate trainers that lead to	Request additional	Strategic	Corporate Services
poor training outcomes	trainers through structure	Departmental	
-	review committee	Level	
Inappropriate use of systems	Centralisation of Syscons	Strategic	EXCO
as a result of non – attendance	in Treasury	Provincial Level	
of forum meetings by system			
controllers			
Inability to focus on planned	Engage SITA to make	Strategic	SITA
projects during the financial	provision for provincial	Departmental	
year due to adhoc requests for	projects in their plans in	Level	
implementation of systems.	terms of resources and		
,	plans		
SITA Technical Skill	Review the SLA entered	Strategic	SITA

Dependency	with SITA	Departmental	
* *		Level	
			<u> </u>

AG outcomes for Municipalities

There was a regression of audit outcomes from 2016/17 to 2017/18 from 9 to 8 unqualified audit opinions by municipalities in the 2017/18 financial year. The audit outcome performance of the three municipal entities has remained at unqualified audit opinions for 2015/16, 2016/17 and 2017/18 financial years, which shows consistent acceptable performance by these entities. Twelve (12) municipalities were identified to have made illegal investments with a mutual bank which poses a financial risk to the municipalities. The Provincial Executive took a decision to put Modimolle-Mookgophong and Fetakgomo-Tubatse municipalities under administration due to sustained financial and governance failures. A cash flow analysis of municipalities revealed that 10 municipalities are at a risk of immediate cash flow crisis should they not receive their funding from National Treasury. The major cause of these challenges is lack of consequence management, non-compliance with laws and regulations and high turnover rate in management positions and ineffective governance structures.

Identified Challenge	Intervention over the medium term period	Nature or level of intervention	Collaboration need	
Non-compliance with laws and regulations	Strengthening of governance structures	Strategic	NT, CoGHSTA, SALGA, and AGSA	

Table 6: Five (5) Year analysis of Municipal Audit Outcomes

Audit Opinion	2014/15	2015/16	2016/17	2017/18	2018/19
Disclaimed	5	3	5	4	1
Adverse	1	2	3	2	0
Qualified	14	12	10	13	17
Unqualified	10	13	9	8	6
Clean Audit	0	0	0	0	1
Outstanding	o	0	0	0	2
TOTAL	30	30	27	27	27

Figure 2: Five Year Period Audit Opinions

No	MUNICIPALITIES	2013/14	2014/15	201516	201617	2017/18	TREND
1	Vhembe District	D	A	D	D	D	$\longleftrightarrow$
2	Makhado	UQ	Q	Q	Α	Q	1
3	Musina	UQ	UQ	UQ	UQ	Q	1
4	Mutale	Q	Q	Q	N/A	N/A	$\leftarrow$
5	Colins Chabane				Q	D	1
6	Thulamela	UQ	UQ	UQ	UQ	UQ	<b>+</b>
7	Waterberg District	UQ	UQ	UQ	Q	Q	$\leftrightarrow$
8	Bela-bela	UQ	UQ	UQ	Q	Q	$\leftrightarrow$
9	Lephalale	UQ	UQ	UQ	UQ	Q	1
10	Modimolle	Q	Q	Q	D	D	$\qquad \qquad \Longrightarrow$
11	Mogalakwena	UQ	D	Α	Α	Α	$\Leftrightarrow$
12	Mookgophong	Q	Q	Q	N/A	N/A	$ \Longleftrightarrow $
13	Thabazimbi	D	D	D	D	D	<del></del>
14	Capricorn District	UQ	UQ	UQ	UQ	UQ	$\Leftrightarrow$
15	Aganang	Q	Q	Q	N/A	N/A	$\Leftrightarrow$
16	Blouberg	UQ	Q	Q	Q	Q	$\Rightarrow$
17	Lepelle-Nkumpi	Q	Q	Q	Q	Q	<b>\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ </b>
18	Molemole	Q	UQ	UQ	UQ	UQ	<b>\</b>
19	Polokwane	Q	UQ	UQ	Q	Q	<b>\</b>
20	Mopani District	Α	D	Α	D	Α	1
21	Ba-Phalaborwa	D	Q	D	D	Q	1
22	Greater Giyani	Q	Q	Q	Α	Q	1
23	Greater Letaba	Q	Q	Q	Q	UQ	1
24	Greater Tzaneen	Q	Q	UQ	UQ	Q	1
25	Maruleng	UQ	Q	UQ	UQ	UQ	$\Leftrightarrow$
26	Sekhukhune District	UQ	UQ	UQ	UQ	UQ	<b>*</b>
27	Elias Motsoaledi	Q	Q	Q	Q	UQ	1
28	Fetagomo	D	Q	UQ	N/A	N/A	

29	Ephraim Mogale	D	D	Q	Q	UQ	1
30	Tubatse	D	D	Q	Q	Q	<b>←</b>
31	Makhudutamaga	UQ	UQ	UQ	UQ	Q	1

#### 30 days payment of invoices

The percentage of invoices paid in the province within the prescribed 30 days of receipt is reflected in Table 1. During the month of January 2020, compliance to section 38 (1) (f) of the PFMA is 88.44%. The 88.44% compliance rate is 11.56% below the 100% compliance rate set for all departments for the period 2019/20. The 88.44% compliance rate is also informed by invoices older 30 days which were on hand and not paid at the end of January 2020. See Table 2 below.

Only LEDET, Treasury and Premier have achieved the 100% compliance rate for January 2020.

CUMMULATIVE COMPLIACE RATE TO SECTION 38 (1) (F) OF THE PFMA
Table 4 – COMPLIANCE RATE (Apr - January 2020): 92.41%

Count of INVOICE AMOUNT	Column Labels						Paid in excess	Compliance
Row Labels	0 - 30	31 - 60	61 - 90	91 - 120	> 120	<b>Grand Total</b>	of 30 days	rate %
LP: AGRICULTURE & RURAL DEVELOPM	11 765	22	2	1	4	11 794	29	99,75%
LP: COMMUNITY SAFETY	1 061	10	1			1 072	11	98,97%
LP: CO-OP GOV;HUM SET; TRAD AFF	8 330	146	8		4	8 488	158	98,14%
LP: ECON DEV; ENVIRONM & TOURISM	9 168	1	1	3		9 173	5	99,95%
LP: EDUCATION	35 130				25	36 081	951	97,36%
	63 846			895	1 578	77 840	13 994	82,02%
LP: HEALTH	3 764					3 764	0	100%
LP: OFFICE OF THE PREMIER	3 113					3 114	1	99,97%
LP: PROVINCIAL TREASURY	27 932			4	12	28 486	554	98,06%
LP: PUBLIC WORKS; ROADS & INFRAST	18 556	. 8972			1	18 567	11	99,94%
LP: SOCIAL DEVELOPMENT	4 959	1 177.5		5	1	5 024	65	98,71%
LP: SPORT;ARTS & CULTURE	5 744		50 20		2	5 851	107	98,17%
LP: TRANSPORT	193 368				1 627		15 886	
Grand Total	92,419		S AMILONS	5/a	10000000		VIII 10 10 10 10 10 10 10 10 10 10 10 10 10	5

#### The Internal Audit Process

Necessarily the internal audit process entails implementing the approved internal audit plan. Internal audit findings emerge from a process of:

- (i) having to compare the desired state, i.e. the criteria, with the current conditions or state;
- (ii) commendation is given where the current condition/s meets or exceed the criteria;
- (iii) However, where the contrary is observed, internal audit findings will accordingly be communicated to Client Auditee Management.

#### The Internal Audit Report

The eventual output of the internal audit process is the Internal Audit Report. Such reports are intended to provide client management as well as stakeholders, such as the Audit Committee and Executive Authority, with reliable and credible information for decision making. In this regard, implementing recommendations to internal findings assist client Department in improving their governance, risk management, internal control and compliance processes resulting in improved audit outcomes.

The table below provides a summary of internal audit findings and the resolution status. As it may be observed from the table below, the Departments of Education, Public Works Roads & Infrastructure and Health need relatively more attention.

#### **Combined Assurance Approach**

SIAS recognises that there are other role-players within LPT as well as client departments that also provide assurance/compliance or consulting/support services. Such role-players include LPT and OtP Transversal function as well as Department, Internal Control/Compliance and Risk Management functions. The potential for duplication/s resulting in "assurance fatigue" is genuine. — Hence, the need to enhance the Provincial Combined Assurance Model

Table 8: Status of Report of Unresolved Findings.

	Unres	olved Fin	dings for	Financial	Years	Not Followed	Total Findings	Total Findings	Total Unresolved	%
Dept.	2014/15	2015/16	2016/17	2017/18	2018/19	up by LSIAS	over 5 Years	Resolved at 30 June	Findings at 30 June	Resolved
EDU	290	205	90	160	180		925	620	305	67%
OTP	4	15	1	2	10		32	32	0	100%
DSD		74	60	114	89		337	272	65	81%
Cluster 1	294	294	151	276	279	0	1294	924	370	71%
CoG	80	43	37	51	66		277	225	52	81%
PRI	189	178	119	98	288		872	673	199	77%
SAC		84	39	56	46		225	176	49	78%
Cluster 2	269	305	195	205	400	0	1374	1074	300	78%
HEA			19	85	18	24	146	51	95	35%
LPT		1	2	8	11		22	11	11	50%
DSC				4	7	6	17	4	13	24%
Cluster 3	0	1	21	97	36	30	185	66	119	36%
AGR				6	25		31	15	16	48%
DOT		1	3	5	70		79	58	21	73%
EDET	100000	3	2	10	53		68	15	53	22%
Cluster 4		4	5	21	148	0	178	88	90	49%
Total	563	604	372	599	863	30	3031	2152	879	
% of Findings over 5 years	19%	20%	12%	20%	28%	1%	100%	71%	29%	

Table 9: Transversal Repeat Internal Audit Finding

The	The following critical internal audit findings are pervasive in most of the Provincial					
Dep	Departments for the past 3 year period:					
1	Interim Financial Statement Audits - Misstatement of AFS/IFS					
2	HR Management					
2.1	Irregular appointments made at the Department					
2.2	High vacancy rate in Supply Chain Management					
3	Asset Management					
3.1	Assets could not be traced to AR; Assets not found in location					
3.2	Asset Register not updated					
3.3	Assets not recorded in the assets register					
4.	Supply Chain Management					
4.1	Bid Evaluation and Adjudication Committee Minutes not signed/ Not located					
4.2	Department deviated from the prescribed procurement processes without justifiable					

	reason/deviation not recorded in the register
5	Expenditure Management
5.1	Budget not confirmed/checked prior to procurement of goods/measures used to check
	budget not appropriate
5.2	Late payment of service providers /suppliers
6	Vehicle Management and Maintenance
6.1	Long turnaround time for repairs of state vehicle
6.2	Accidents on vehicles not investigated/accidents not investigated
7	Monitoring of State Owned Entities - Department not adequately monitoring entities

# Challenges in the Performance Delivery Environment.

- The requirement for the establishment of an Internal Audit System/Function in a
  Department is in terms of the PFMA 38 (a) (ii). Instead, the previous Executive Council
  (EXCO) opted for a Shared Internal Audit Service model in terms of paragraph 3.2.3 of
  the Treasury Regulations (TR). There is a possibility that the current Executive Council
  may decide to have Departmental in-house internal audit functions as a result of
  requests from the, particularly larger Departments.
- Technological changes brought about through the Fourth Industrial Revolution provides indeed a number of opportunities. Nevertheless, the downside of such changes may affect SIAS performance delivery environment in that staff members may not be adequately capacitated to deal with the changes.
- Over the years, SIAS has observed that there is a high staff turnover rate of
  particularly of operational staff members in time when the economy is flourishing. Now
  that the economy is slowing down the turnover of operational staff appears to be
  stable. Given that SIAS invests a substantial amount of resources in training and
  capacitating staff, the challenge is that it may not be able to retain operational staff
  when the economy in the country improves. In general, it has been observed that SIAS
  operational staff members are attracted by better opportunities in other provinces.

# 2020/21 to 2024/25 Planned interventions to address challenges

- Conduct client satisfaction surveys and respond to concerns by providing Client
   Departments with improved quality of internal audit services;
- Review the analysis of findings of exit interviews obtained from the Human Resources component and respond to findings through the development of an action plan;
- Review a Quality Assurance and Improvement Policy and communicated to all Internal Audit staff;
- Develop an Internal Audit Methodology that will enable an integrated report on Departmental GRCC processes;
- Develop integrated skills development programme and plan focusing on the core skills competency requirements of the Branch and guided by the IIA'S Global Internal Audit Competency Framework;
- Review the organisational structure to optimize functionality of Internal Audit function;
- Review the Provincial Combined Assurance Model/Framework;
- Facilitate the evaluation of the IAT Programme.

#### 6. Internal Environmental Analysis.

#### **Strengths**

The department acknowledges the availability of committed, innovative, competent, professional and technically skilled workforce that is able to work as a team towards achievement of a common goal. Brand "Provincial Treasury" is also acknowledged as a strength that earns Limpopo Provincial Treasury officials respect by Provincial Departments, Public Entities and Municipalities. Sound stakeholder engagements and strengthened support functions have also demonstrated confidence from the service recipients and oversight structures. The department acknowledges the democratic style of leadership where effective communication is encouraged between management and employees.

#### Weaknesses

Implementation of the Department's Employment Equity plan is identified as a weakness. Absence of integrated procurement system is identified as a weakness within the department and the province. Inability to enforce consequence management for non-compliance by public institutions is also a weakness identified that must be urgently addressed. Inability to fill funded vacant posts due to reliance on external approval processes.

#### Performance Delivery Environment.

#### Departmental MPAT Performance.

The Management Performance Assessment tool (MPAT) has been used for the past eight years by the Department of Performance Monitoring and Evaluation (DPME) in the Office of the Presidency to measure and assess management practices in four Key Performance Areas (Strategic Management, Governance & Accountability, Human Resource and Financial Management) in order to improve performance and service delivery in the public service. However, in a communique dated 29 March 2019, DPME decided to discontinue with the implementation of MPAT programme in departments.

Following this communique from DPME, EXCOM took a decision to continue with the implementation of the programme as a tool to monitor Limpopo Provincial Treasury departmental performance against the four KPAs. Strategic Management Services Directorate has been mandated to establish internal processes and systems to ensure proper implementation of MPAT programme in the department.

Limpopo Provincial Treasury was rated a score of 3.28 on MPAT 1.8, which was 0.52 below the Strategic Objective target for the 2018/19 financial year. The department continuously monitors the implementation of MPAT improvement plans with special focus on KPA 3 (Human Resource Management) and PMDS standards in particular.

#### Limpopo Provincial Treasury AG Audit Outcomes.

Provincial Treasury received an unqualified audit opinion without findings for the 2016/17, 2017/18 and 2018/19 financial years, also referred to as a Clean Audit. The department incurred fruitless and wasteful expenditure amounting to R 0, 1m in 2018/19 financial year. Treasury has developed procedures and put in systems to prevent and detect unwanted expenditures.

The support environment has been performing fairly well in terms of compliance related matters, where branches are performing adequately in the implementation of their risk registers/action plans where risk management forming part of its business processes. The department has however identified a need to improve in the risk appetite of the department. The department experienced delays in filling of vacant posts and currently has a high vacancy rate. Factors associated with the delays include the migration processes into the approved organisational structure as well as Provincial Personnel Management Committee (PPMC) prolonged assessment processes.

The programme is also encountering operational challenges that includes amongst others: -

- EE Target not reached at SMS level
- Loss of Institutional Memory (as a result of ageing workforce)
- Non-compliance to submissions and poor financial planning e.g. unspent funds, nonalignment of budget.

#### 2020/21 to 2024/25 Planned interventions to address challenges

- Empower females at MMS level.
- Encourage people from the designated groups to apply for posts.
- Strengthen relations with stakeholders.
- Implement Knowledge Management Strategy and Policy.
- Review HR Plan
- Implement consequence management. E.g. withhold budget allocation to affected directorates, suspend procurement of goods and services.

#### Organisational Environment

Limpopo Provincial Treasury has migrated into the approved organisational structure, however, there will be a need to review the approved organisational structure to ensure alignment to the five-year strategic plan in an effort to create operational efficiency. The current organisational structure makes provision for 535 posts of which 408 are filled and 127 are vacant. The department has received approval to advertise and fill critical posts which will support the department in achieving its mandates and objectives.

The Department will continuously implement the turnaround strategy on performance management in the department which has yielded positive results thus far by improving submission statistics and overall compliance to policy and directives. The submission rate stands at 90% which means that employees have contracted on their performance, they are being assessed both for mid-term and annual performance and performance is being rewarded and areas of development are being attended to.

The Department conducted a climate survey to determine the satisfaction levels of employees and based on the outcomes developed and implemented an action plan to address areas of concern. A follow – up climate survey will need to undertake during the strategic plan term.

Eleven (11) Senior Management Service officials were enrolled and graduated with Wits School of Governance in August 2018. Furthermore, twelve (12) Senior Management Service officials were enrolled in 2019 for Programme and Project Management, Public Finance, Leadership and Risk Management programmes. Ninety - one (91) officials were registered for various qualifications (from Undergraduate to Doctoral studies) with various institutions of higher learning in the academic year 2019. Sixty – one (61) graduates were placed on internship programme in 2018/2019 and 2019/2020 financial years. Twenty (20) graduates were placed on Internal Audit Technician Learning Programme in 2018/2019 financial year. The Department will implement the Chartered Accountancy Academy Programme in 2019/2020 FY. Five (5) trainee Chartered Accountants will be enrolled on the Programme.

The core business units of the department implemented the identified three key service areas, namely: support and monitor departments to improve on their expenditure, support municipalities to improve audit outcomes for 27 municipalities and manage payment of invoices within 30 days for the 12 departments. The department will undertake a review of Service Delivery Improvement Plan to assess the three key services areas and consider maintenance or development of new key service areas.

The Service Delivery Model will be reviewed to ensure alignment to 2020 – 2025 Strategic Plan in an effort to determine the alternative service delivery mechanisms and operational improvement for each area of service. In addition, information technology requirements, HR and general capacity requirements and risks and mitigation plans will be reviewed.

# PART C: MEASURING OUR PERFORMANCE

#### 1. Institutional performance information

#### 2. Impact statement

Impact Statement	Strengthened	capability	and	accountability	of	provincial
	departments, p	ublic entities	and n	nunicipalities by	2030.	,

#### 3. Measuring our outcomes

MTSF Priority no 1	Capable, Ethical and Developm	ental State.	
Outcomes	Outcome Indicators	Baseline	Five-year target
Sustainable Support	Percentage of improvement in	84%	100%
Services and Good	Departmental Performance.		
Governance.	Percentage compliance to	85%	100%
	Institutional Arrangements		
	Framework.		
Departmental	Number of unqualified audit	Clean Audit	Clean Audit
Unqualified Audit	outcomes.		
Outcomes.			
Sustainable fiscal	% of Provincial revenue	100%	100%
policy for the	collected.		
province by 2025.	% of credible provincial budgets	100%	100%
	tabled.		
	% of provincial annual	99.1%	99%
	expenditure achieved.		
Unqualified Audit	% of unqualified audit	22%	70%
Outcomes of	outcomes in municipalities		
provincial	% of unqualified audit	62%	100%
departments, public	outcomes in provincial		
entities and	departments		
municipalities.	% of unqualified audit	60%	100%
	outcomes in public entities		
	1.		1

Increased economic	% of government spend on	50%	70%
participation of	small business.		
youth, women,			
Military Veterans			
and persons with			
disability (SMMEs).			

## 3.1. Explanation of Planned Performance over Five Year Planning Period

a) The outcomes' contribution to achieving the aims of the Medium Term Strategic Framework (MTSF); the mandate of the institution including, where applicable, priorities in relation to women, youth and people with disabilities; and provincial priorities, where applicable.

#### (i) Sustainable Support Services and Good Governance.

The outcome on "Sustainable support services and good governance" will contribute towards MTSF priority no 1 of "Capable, Ethical and Developmental State", particularly on the achievement of a professional, meritocratic and ethical public administration. Sustainable support services related to Information communication technology, human resources provisioning and capacity building programmes which will contribute directly to professional public administration.

Good governance is institutionalized by affirming the implementation of structures and committees in the department and ensuring that through all responsibilities departmental values are practiced to ensure ethical leadership.

# (ii) Departmental Unqualified Audit Outcomes.

The outcomes on "Unqualified audit opinion without findings," will contribute towards MTSF priority no 1 of "Capable, Ethical and Developmental State", particularly on the achievement of a professional, meritocratic and ethical public administration. A Clean audit demonstrates the ability of the department to be competent, professional and capable through sound annual financial statements, performance reporting.

(iii) Sustainable fiscal policy for the province by 2025.

Improved expenditure and revenue budget planning and implementation by provincial departments and public entities will enhance public trust thereby contributing to MTSF priority 1 in particular the achievement of outcome "improved leadership, governance and accountability" and the intervention – "Enable leadership in National and Provincial departments to build capacity and also intervene to resolve blockages in government bodies and administration".

(iv) Unqualified Audit Outcomes of provincial departments, public entities and municipalities.

Improved audit outcomes within the provincial municipalities, provincial departments and public entities will contribute towards achieving the MTSF priority 1, particularly on the intervention of improving financial management capability in the public sector and ultimately contribute towards the outcome of Functional, Efficient and Integrated Government

(v) Increased economic participation of youth, women, military veterans and persons with disability (SMMEs).

Increasing procurement spend percentage to SMMEs means there will be increased ownership and participation of SMMEs in the provincial economy by 2029 and thereby contribute to MTSF priority 1, particularly on 2024 Impact of Gender, Youth and Disability Responsive Public Service

- A description of the enablers intended to assist with achieving the five-year targets.
- (i) Budget, Human Resources, Institutional Arrangement Framework and Technological Systems.
- (ii) Tools of trade working tools to enable efficiencies to staff such as computers, printers, data projectors and cellular phones
- (iii) Legislative, policies, procedures and guidelines Provision of standards and

frameworks on performance and strengthens internal controls

- (iv) Support by Executive and leadership Provide guidance, directions on implementation of strategies, work-plans and approval on delegated areas of responsibility and decision making.
- (v) Internal Audit Methodology Review and update IA methodology workshop and adequately communicate the IA methodology to all staff.
- (vi) Client Service Agreement/s Engage Accounting Officer and SMS support for resolving disputes between auditor/auditee relations.
- (vii) Effective Audit Committees
- c) An explanation of the outcomes' contribution to achieving the intended impact.
- (i) Sustainable Support Services and Good Governance.

If sustainable support services and good governance is maintained in LPT through capacity building programmes and enforcement of good governance through departmental governance structures and the rendering of adequate financial management support services, and officials utilise the knowledge gained through capacity building programmes, then a Strengthened, capable and accountable institution will be enabled to manage LPT's resources sustainably.

## (ii) Departmental Unqualified Audit Outcomes.

The attainment of unqualified audit outcome by the department is an indication that the public institutions is able to account for use of public funds and this ultimately lead to community confidence towards this department.

# (iii) Sustainable fiscal policy for the province by 2025.

Successful implementation of fiscal policy means the Provincial government is capable, ethical and developmental in the execution of responsibilities, which will be evident through increased revenue that will improve Provincial Cash Flow. Credible budgets also enhance accountability and improved spending enhances service delivery.

(iv) Unqualified Audit Outcomes of provincial departments, public entities and municipalities.

The improvement of municipalities, provincial departments and public entities audit outcomes is an indication that these public institutions are able to account for use of public funds and enhances municipal credit rating which provides capability to access more funding. This ultimately lead to community confidence towards these public institutions.

# (v) Increased economic participation of youth, Military Veterans, women and persons with disability (SMMEs).

By targeting SMMEs in procurement spend will then contribute towards their economic empowerment that will in turn lead to their increased participation in the provincial economy.

#### 4. Key risks and mitigations

Outcomes	Key risks	Risk mitigations		
Sustainable Support Services and Good Governance.	Inability to perform optimally due to non-approval for filling of vacant posts by PPMC leading to Poor departmental performance.			
	Disruption to Business process due to Disasters - Natural & manmade [both predictable and unpredictable] and poor turn- around time in system recovery leading to down-time of critical services.	the BCP Strategy and Plan.		
	Communication network failure due to ICT Infrastructure challenges leading to loss of data and communication and service delivery being compromised.	Implement ICT Infrastructure improvement plans and monitoring thereof.		
Departmental Unqualified Audit Outcomes	Compromised service delivery due to decline in budget leading into inability to meet the set targets.	Intensify budget cuts on non- core items (Venues and facilities, catering, travel and subsistence)		

Sustainable policy for the proby 2025	fiscal ovince	Financing of uncoordinated infrastructure plans in the province due to inadequate capacity to deliver infrastructure projects in the province, Non-alignment of budget to LDP targets leading compromised service delivery and slow economic growth.	<ul> <li>Implementation of the infrastructure hub.</li> <li>Capacitate provincial infrastructure Unit.</li> <li>Enforcement of alignment of LDP targets to budget and monitoring thereof.</li> </ul>
Unqualified Outcomes provincial departments, entities municipalities.	Audit of public and	➤ Unsustainable municipalities due to non-implementation of Treasury recommendation, lack of consequence management, non-compliance to legislation leading to compromised service delivery and collapse of municipalities, negative audit outcomes.	<ul> <li>Submit municipal assessment reports with specific recommendations to oversight bodies (i.e. Legislature, National Treasury, etc.).</li> <li>Focused Capacity Building on areas of concern be prioritised.</li> </ul>
		➤ Low initiative on PPP model from departments, public entities and municipalities due to capacity constrain leading limited implementation of PPP projects.	<ul> <li>Capacitate PPP directorate.</li> <li>Implementation of PPP manual.</li> <li>Awareness to departments and municipalities.</li> <li>Treasury to encourage departments to appoint dedicated PPP champions.</li> </ul>
		Limited resources for service delivery due to high provincial COE cost leading to compromised service delivery.	<ul> <li>Continue to implement the Provincial Personnel</li> <li>Management Framework to reduce the provincial COE.</li> </ul>
Unqualified Outcomes provincial departments, entities municipalities	Audit of public and	Increased departmental contingent liabilities due to unsatisfactory service delivery and wrong doing by government departments leading to depleting the available budget for service delivery.	<ul> <li>Establishment of reporting framework.</li> <li>Establishment of the Contingent Liabilities Forum.</li> <li>Identify and evaluate the challenges from clients.</li> <li>Review and implement Action Plan to address non-compliance issues.</li> <li>Train public institutions on job</li> </ul>

		specific challenges identified.
	Non-compliance to SCM prescripts by public institutions due to inadequate skills leading to increase in irregular expenditure and service delivery being compromised.	<ul> <li>Identify and evaluate the challenges from clients.</li> <li>Review and implement Action Plan to address non-compliance issues.</li> <li>Train public institutions on job specific challenges identified.</li> </ul>
Increased economic participation of youth, Military Veterans, women and persons with disability (SMME's).	Non participation of the designated groups in the relevant service categories due to lack of information and interest leading to unequal distribution of wealth in the province.	Increase awareness focusing more on the designated groups on the government procurement plan and processes.

				A series of seri
Unqualified	Audit	Regression in audit outcomes due to:	1	Assessment of governance
outcomes	of			structures (Audit Committee,
		Ineffective governance structures		Risk Management Committee,
provincial		in institutions.	l	Audit Steering Committee,
departments	and	<ul> <li>Lack of understanding of relevant</li> </ul>	l	Budget Com, Executive
public entities.		accounting and reporting	l .	Management, ICT Steering
		frameworks resulting in	1	Com, Infrastructure
		misstatements in financial		Committee).
		statements submitted for audit.		
		Instability and inadequate capacity		
		in the office of the CFO's.	1	Review and implement CAM
		to the boundaries of CAM		framework and methodology
		Ineffective implementation of CAM	<b>~</b>	Assess effectiveness of the
				workshops, trainings and
		Lack consequence management		FORA (Financial Accounting
		leading to poor service delivery		and Reporting Forum,
		outcome.		Training forum, BAS Forum,
				LOGIS Forum, PERSAL
				Forum).
				- 4 N 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
			>	Establish inclusive LPT team
				for review of financial
				statements.
			>	Assess effectiveness of
				Financial Misconduct Boards.
			-	Assessment of the CFO's
				offices.
			1	Professionalization of CFO's
			Tu	office staff. Influence and monitor the
			74	Influence and monitor the recruitment process of critical
				posts in CFOs' office.

# 5. Public entities

Not applicable

# Part D: Technical indicator descriptions (TIDs)

Indicator 1 Title	Percentage of improvement in Departmental Performance.
Definition	This indicator measures the annual departmental performance at
	output level.
Source of Data	Annual Report
Method of calculation /	Number of achieved targets over the total number of planned targets at
Assessment	output level on annual basis.
Assumptions	Improvement in departmental performance is as a result of capabilities
	by officials to perform maximally.
Disaggregation of	N/A
Beneficiaries (Where	
applicable)	
Spatial Transformation	N/A
(Where applicable)	
Reporting Cycle	Annual.
Desired Performance	Targeted Performance.
Indicator Responsibility	DDG: CMS.

*Indicator 2 Title	Percentage compliance to Institutional Arrangements
,	Framework.
Definition	This indicator measures compliance of governance structures
	established in terms of approved Institutional Arrangements Framework
	with regards to frequency of meetings and agenda items discussed.
Source of Data	Agenda, Attendance Registers and Minutes of meetings held.
Method of calculation /	Number of governance structures that are complying with Institutional
Assessment	Arrangements Framework over the total number of governance
	structures in the department.
Assumptions	That all structures will comply with the Institutional Arrangement
	Framework:
Disaggregation of	N/A
Beneficiaries (Where	
applicable)	
Spatial Transformation	N/A
(Where applicable)	
Reporting Cycle	Annual.
Desired Performance	100% compliance to Institutional Arrangement Framework by all
	governance structures.
Indicator Responsibility	DDG: CMS.

Indicator 3 Title	Number of unqualified audit outcomes.
Definition	This indicator measures the Annual Audit Outcomes by the Auditor General South Africa.
Source of Data	AGSA Audit Report.
Method of calculation / Assessment	Audit Outcome.
Assumptions	Proper planning and branches are complying to financial management processes.
Disaggregation of	N/A
Beneficiaries (Where applicable)	
Spatial Transformation (Where applicable)	N/A
Reporting Cycle	Annual.
Desired Performance	Targeted Performance.
Indicator Responsibility	CFO

indicator 4 Title	% of Provincial revenue collected.
Definition	The performance indicator measures the % of total provincial revenue
	budget that is collected at the end of each financial year
Source of data	IYM and revenue reports from Departments
	BAS reports
Method of calculation /	% of revenue collected against the total approved provincial revenue set
Assessment	target
Assumptions	That all Provincial Departments and Public Entities collects revenue as
	targeted.
Disaggregation of	None
beneficiaries (Where	
applicable)	
Spatial Transformation	None
(Where applicable)	
Reporting cycle	Annually
Desired performance	Attainment of set revenue target or higher.
Indicator responsibility	DDG: SRM

Indicator 5 Title	% of credible provincial budgets tabled.
Definition	The performance indicator measures the percentage of credible
	provincial budget tabled (funded budget that is aligned to priorities and
	procurement plan)
Source of data	Budget submissions, National and Provincial priorities, SONA & SOPA
Method of calculation /	% of credible provincial budgets tabled against the total provincial
Assessment	budgets that are tabled in the financial year
Assumptions	All Provincial Departments and Public Entities implements integrated
	budget planning.
Disaggregation of	None
beneficiaries (Where	
applicable)	
Spatial Transformation	None
(Where applicable)	
Reporting cycle	Annually
Desired performance	Tabling of credible Provincial budgets – Main and adjustment budget.
Indicator responsibility	DDG: SRM

Indicator 6 Title	% of provincial annual expenditure achieved.
Definition	The performance indicator measures the % of total provincial budget
	that is spent at the end of each financial year
Source of data	IYM Reports from Departments and Public Entities
	Section 32 reports
!	BAS reports
Method of calculation /	% of Expenditure against the total approved provincial budget
Assessment	
Assumptions	All Provincial Departments and Public Entities implements approved
	procurement plans.
Disaggregation of	None
beneficiaries (Where	
applicable)	•
Spatial Transformation	None
(Where applicable)	
Reporting cycle	Annually
Desired performance	Provincial Expenditure against the approved provincial budget is
	between 98 and 100 percent.
Indicator responsibility	DDG: SRM

Indicator 7 Title	% of unqualified audit outcomes in municipalities.
Definition	The performance indicator measures the % of unqualified AG audit
	outcomes of municipalities against the total number of municipalities for
	each financial year after AG Audit is completed.
Source of data	Auditor General Reports for municipalities
Method of calculation /	% of municipalities with unqualified AG audit outcomes against the total
Assessment	number of municipalities in the province.
Assumptions	All municipalities have skilled personnel.
Disaggregation of	None
beneficiaries (Where	
applicable)	
Spatial Transformation	None
(Where applicable)	
Reporting cycle	Annually
Desired performance	100% of the municipalities in the province achieve unqualified audit
	opinion.
Indicator responsibility	DDG: SRM

Indicator 8 Title	% of unqualified audit outcomes in provincial departments.
Definition	Measures percentage of unqualified audit outcomes of provincial
	departments as confirmed by AGSA Report after completion of audit.
Source of data	AGSA Audit Report for provincial departments
Method of calculation /	% of unqualified audit outcomes of provincial departments against the
Assessment	total number of provincial departments in the province
Assumptions	Provincial Departments will comply with prescripts and
	recommendations by oversight bodies
Disaggregation of	N/A
beneficiaries (Where	
applicable)	
Spatial Transformation	N/A
(Where applicable)	
Reporting cycle	Annually
Desired performance	Targeted performance
Indicator responsibility	DDG: ALSCM, DDG:FG & CAE

Indicator 9 Title	% of unqualified audit outcomes in public entities.
Definition	Measures percentage of unqualified audit outcomes of public entities
	as confirmed by AGSA Report after completion of audit.
Source of data	AGSA Audit Report for public entities
Method of calculation /	% of unqualified audit outcomes of public entities against the total
Assessment	number of public entities in the province
Assumptions	Public entities will comply with prescripts and recommendations by
	oversight bodies
Disaggregation of	N/A
beneficiaries (Where	
applicable)	
Spatial Transformation	N/A
(Where applicable)	
Reporting cycle	Annually
Desired performance	Targeted performance
Indicator responsibility	DDG:FG

Indicator 10 Title	% increase of government spend on small business.
Definition	Measures percentage annual increase in procurement spend on
	SMMEs
Source of data	BAS and LOGIS Expenditure Reports
Method of calculation /	Total expenditure on designated group over the total provincial
Assessment	expenditure.
Assumptions	Departments and public entities will comply with prescripts and
	recommendations by oversight bodies
Disaggregation of	N/A
beneficiaries (Where	
applicable)	
Spatial Transformation	N/A
(Where applicable)	
Reporting cycle	Quarterly
Desired performance	Targeted performance
Indicator responsibility	DDG:ALSCM

Annexures to the Strategic Plan.

Annexure A: District Development Model

Provincial Own Revenue

Fiscal Policy Analysis - Revenue promote and enforce transparency and effective management of revenue in departments and public entities. Own revenue is generated from communities and as such, Provincial Treasury jointly with Departments will capacitate districts in effective revenue management and continuous revenue enhancement. The implementation of Provincial Revenue Enhancement and Retention Strategy will consider Districts' performance with a view to encourage effective revenue management, enhancement and sustainability of revenue sources. Provincial own revenue plays a critical role in augmenting Provincial Share of Revenue that is faced with continuous budget cuts

pending low economic growth.

**Provincial Budget** 

The role of Provincial Budget Management towards the District Development Model is to prepare provincial budget in collaboration with Departments and Public Entities considering provincial priorities and the scarcity of resources. Budget allocation will focus mainly on developmental plans in the districts, however this is a conjoint function with departments and

public entities.

**Public Finance Management** 

The Directorate exercise control over the implementation of provincial budgets in ensuring resource allocation efficiency to achieve maximum social, environment and economic benefits. In the implementation of District Development Model, Provincial Treasury provide capacity building to Departments, Public Entities and Districts to ensure costs minimisation and monitoring that funds are spend for intended purposes. The expenditure performance of

the departments will also be monitored through Districts.

#### Infrastructure Management

In ensuring the success of the District Development Model on provincial infrastructure development, Limpopo Provincial Treasury provide infrastructure planning support to provincial departments and municipalities; and also exercise an oversight role in the implementation of such plans and the implementation of infrastructure budget. Since the infrastructure developmental needs are informed by community needs, Provincial Treasury coordinate such information through collaboration with infrastructure departments; Office of the Premier and public entities and coordinate the required financial and technical support. Infrastructure development is a necessity to accelerate economic growth and for poverty alleviation.

# Municipal Finance and Governance

Limpopo Provincial Treasury plays oversight on the financial matters to strategic guide the financial planning process of the District Development Model, and also exercise control over implementation of such budgets. Therefore the department assist in the District Development Model in ensuring that resource allocation efficiency to achieve maximum social and economic benefits.

# Shared Internal Audit Services

The province has established and adopted a Shared Internal Audit Services model operating within Provincial Treasury but provides assurance and consulting services to all departments. The Provincial Internal Audit Function will audit and provide assurance on the establishment and integrity of the District Development Models (DDM) of all department will be audited. This will entail auditing the completeness of the DDM's including the implementation and integration of the model into the organisation's operational plans.